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8 **Targeted policy proposals for managing spontaneous forest expansion in the**
9 **Mediterranean**

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26 **ABSTRACT**

27 1. Recent forest expansion in Euro-Mediterranean countries predominantly results
28 from secondary succession in abandoned farmland, rather than from artificial
29 afforestation. This major forest transition involves the delivery of both ecosystem services
30 and disservices, which must be balanced through new land-use planning and policy
31 approaches.

32 2. Ecosystem services arising from this expansion of forests include increased carbon
33 sequestration, water infiltration, provision of forest products, soil retention, and forest
34 coalescence. Nevertheless, ecosystem disservices such as reductions in water yield,
35 landscape homogenisation, increased wildfire risk, and/or the loss of high nature value
36 managed habitats caution against generalisation of the benefits of such expansion.

37 3. Most EU funds related to forests are being allocated to conservation, restoration,
38 or fire prevention and extinction efforts, whereas sustainable forest management and the
39 maintenance of multifunctional agro-silvo-pastoral mosaics are hampered by the lack of
40 financial incentives and by environmental regulations.

41 4. *Policy implications.* We advocate for more-targeted policies based on landscape
42 planning that favours multifunctionality while reducing environmental and economic
43 uncertainties and maximizing the ecosystem service/disservice ratio. The following
44 recommendations follow from this approach: (1) a climate-smart policy favouring fire-
45 resistant landscapes and enhancing value chains that stimulate active forest
46 management; (2) the adoption of a territorial perspective, beyond forest and farm-based
47 measures and payments, that relies on management actions and minimizes socio-
48 ecological tensions; (3) re-focusing CAP Pillar II grants from afforestation and forest
49 protection measures to sustainable forest management; (4) transforming the CAP direct
50 payments to support multifunctional farming systems (e.g. agroforestry); (5) a more
51 balanced inclusion of different land uses in the Natura 2000 network and intensification
52 of the support for High Nature Value farming in less-favoured areas.

53 **RESUMEN**

54 1. El aumento de la superficie forestal en los países del norte del Mediterráneo se debe
55 sobre todo a procesos de sucesión secundaria en zonas agrícolas abandonadas, más
56 que a reforestaciones. Esta transición forestal tiene implicaciones para la provisión

57 tanto de servicios de los ecosistemas como de servicios negativos o diservicios que
58 deben ser abordados mediante nuevos enfoques políticos y de gestión territorial.

- 59 2. Los servicios de los ecosistemas derivados del aumento de superficie forestal incluyen
60 el secuestro de carbono, la infiltración de la escorrentía, la provisión de productos
61 forestales, la retención del suelo y la reducción de la fragmentación de la superficie
62 forestal. Sin embargo, distintos diservicios como la reducción de agua en los cauces de
63 los ríos, la homogeneización del paisaje, el aumento del riesgo de incendios y/o la
64 pérdida de hábitats agrarios de alto valor natural, previenen contra la generalización
65 de los beneficios de dicha expansión.
- 66 3. La mayoría de los fondos europeos para la gestión de sistemas forestales se destinan a
67 financiar la conservación, restauración, o los esfuerzos de prevención y extinción de
68 incendios, mientras que la gestión forestal sostenible y el mantenimiento de los
69 mosaicos agro-silvo-pastorales está en peligro por la falta de financiación y las
70 regulaciones medioambientales.
- 71 4. Implicaciones para las políticas: Abogamos por la implementación de políticas basadas
72 en la planificación a escala de paisaje que favorezcan la multifuncionalidad del
73 territorio, reduzcan las incertidumbres medioambientales y económicas y maximicen
74 el ratio servicios/diservicios de los ecosistemas. De este enfoque derivan las siguientes
75 recomendaciones: (1) una política climáticamente inteligente que favorezca paisajes
76 resistentes al fuego y que favorezcan las cadenas de valor que estimulan una gestión
77 activa del bosque; (2) la adopción de una perspectiva territorial, más allá de las
78 medidas forestales y agrícolas, que se base en la gestión activa y minimice las
79 tensiones socio-ecológicas; (3) re- enfocar el Pilar II de las ayudas de la PAC a la
80 reforestación y la protección del bosque por ayudas y medidas para la gestión forestal
81 sostenible; (4) transformar los pagos directos de la PAC para apoyar los sistemas
82 agrarios multifuncionales (e.g. sistemas agroforestales); (5) una consideración más
83 equilibrada de los distintos usos del suelo en la red Natura 2000 y una intensificación
84 del apoyo a los espacios agrarios de alto valor natural en zonas desfavorecidas.

85 **Keywords:** Ecosystem services, ecosystem disservices, forest expansion,
86 multifunctionality-oriented policy, Mediterranean forest, mosaic landscapes, wildfire risk.

87 **Palabras clave:** Servicios de los ecosistemas, disservicios de los ecosistemas, expansión
88 forestal, políticas para la multifuncionalidad, bosque Mediterráneo, paisajes en mosaico,
89 riesgo de incendios

90

91 **1. THE FOREST TRANSITION IN THE MEDITERRANEAN**

92 The Mediterranean basin is home to 7.3% of the global population, and accounts for
93 10.4% of the global GDP and almost one third of international tourist arrivals (FAO, 2018).
94 Despite a long history of continual land use by humans, it is the world's second-largest
95 biodiversity hotspot due to the richness of species associated with Mediterranean forests
96 (Myers, Mittermeier, Mittermeier, da Fonseca, & Kent, 2000). Due to the multifunctional
97 character of these forests, non-wood products may be more important for society than
98 wood-based products, in terms of both income and intangible benefits (Campos et al.,
99 2020).

100

101 Forest cover in the Mediterranean region totals 88 million hectares, and this area has
102 been expanding at a net rate of 0.85% per year since 1990 (FAO, 2018). Nowadays,
103 forests occupy 21% of the entire broader ecoregion, with 64% of these forests being
104 located in Spain, France, Turkey, and Italy, wherein forests account for 15-37% of national
105 land cover (FAO, 2018). The expansion of forests in this area was initially triggered by
106 economic development in the mid-20th century (Cervera, Pino, Marull, Padró, & Tello,
107 2019), leading to secondary succession in abandoned farmlands. This transition is still
108 ongoing and represents a challenge for human-shaped landscapes in the Mediterranean,
109 which largely depend on traditional agro-silvo-pastoral practices to support biodiversity
110 and secure the provision of services (Bugalho, Caldeira, Pereira, Aronson, & Pausas,
111 2011).

112

113 **2. ECOSYSTEM SERVICES AND DISSERVICES IN EXPANDING MEDITERRANEAN FORESTS**

114 Forests in the Mediterranean basin have been managed for millennia, continuously
115 providing key ecosystem services (ES) to society (FAO, 2018). Conversion from agriculture
116 is expected to increase supply of ES, although some ecosystem disservices (EDS) and

117 trade-offs are also emerging, especially in the unmanaged spontaneous forests which are
118 the predominant type resulting from forest expansion.

119 As a result of new forest cover, soil erosion decreases and overall soil conditions can
120 improve (Vallejo et al., 2012), with increases in soil organic matter content, aggregate
121 stability, hydraulic conductivity, and/or water holding capacity (Van Hall, Cammeraat,
122 Keesstra, & Zorn, 2017). New forests may play a relevant role in climate regulation
123 through carbon sequestration and storage in woody biomass. In Spain, for example, new
124 forests grow 25% faster than mature stands, and in the period between 1986 and 2007
125 stored up to 9% of the total C emissions (Vilà-Cabrera, Espelta, Vayreda, & Pino, 2017).
126 Further, they maintain C stocks similar to those of pre-existing forests (45 Mg ha⁻¹). While
127 these new forests represent a significant accumulation of carbon in the form of biomass,
128 carbon accumulation in soil can be negligible over several decades (Romanyà, Rovira,
129 Duguy, Vallejo, & Rubio, 2007). Moreover, while revegetation of arable lands produces a
130 long-term increment in soil organic matter (Padilla, Vidal, Sánchez, & Pugnaire, 2010),
131 results for the conversion of grasslands to forest are more controversial (Dass, Houlton,
132 Wang, & Warlind, 2018). In some cases, forest soils store more carbon than those of the
133 former grasslands (Padilla et al., 2010), while the opposite may also hold true
134 (Muñoz-Rojas et al., 2015). Given this prevailing biomass accumulation, the water-carbon
135 duality emerges as a key challenge in forest expansion management. Forest spread can
136 modify the hydrological cycle, increasing not only water infiltration rates and the water
137 holding capacity of soil, but also water losses by transpiration and rainfall interception
138 (Cosandey et al., 2005), predominantly resulting in a negative balance in terms of water
139 yield (Nasta et al., 2017). The combined effects of forest regeneration and climate change
140 have the potential to reduce annual streamflows by up to 30% in some parts of the
141 Mediterranean (Banqué Casanovas et al., 2020). If aridity increases due to climate
142 change, adaptation measures should aim to enhance the ecosystem water balance and
143 minimise the risk of forest dieback due to intense competition for water resources
144 (Moreno-Gutiérrez et al., 2012). In arid areas, the increase in carbon sequestration may
145 not offset the losses in water provisioning services financially speaking (Ovando, Beguería,
146 & Campos, 2019), yet forest management can improve both carbon sequestration and
147 water provision through reductions in density (Banqué Casanovas et al., 2020).

148 The relationship between forest expansion and biodiversity in Mediterranean landscapes
149 is complex and multifaceted. Although habitat quality for wildlife scores lower in recently
150 encroached land than in mature forests or well-established afforestations (Requena-
151 Mullor, Quintas-Soriano, Brandt, Cabello, & Castro, 2018), forest expansion may
152 represent an opportunity to reduce fragmentation and enhance the conservation of
153 forest specialist species such as birds (Regos et al., 2016) or large carnivorous species
154 (Mangas, Lozano, Cabezas-Díaz, & Virgós, 2008). Land-use legacies may also play a
155 significant role in forest expansion processes. In crop-dominated landscapes resulting
156 from agricultural intensification, forest recovery seems to lead to increased landscape
157 diversity, while the opposite holds true for transitions from abandoned agroforestry
158 mosaics or semi-natural grasslands (Burrascano et al., 2016; Otero et al., 2015). Overall,
159 there is empirical and theoretical evidence indicating that β -diversity is a key driver of
160 landscape-scale multifunctionality (Van Der Plas et al., 2016).

161 The evolution of these new forests towards more diverse successional stages can be
162 hampered by increasing forest disturbances. Wildfires in five Euro-Mediterranean
163 countries (France, Greece, Italy, Portugal, and Spain) burn approximately 450,000 ha per
164 year, representing 85% of the total burnt area in the entire European Union (San-Miguel-
165 Ayanz & Camia, 2010). The spontaneous forest expansion process that leads to high
166 biomass content and continuity in early successional stages creates favourable conditions
167 for the spread of wildfires (Verkerk, Martinez de Arano, & Palahí, 2018). While active
168 forest management practices are scarce in many parts of the Mediterranean (Valente
169 et al., 2015), managing density in these new forests would contribute to reductions in
170 wildfire risk, improvements in water use efficiency, and reductions in stand vulnerability
171 (Giuggiola, Bugmann, Zingg, Dobbertin, & Rigling, 2013).

172 Table 1 summarizes the main positive and negative impacts of forest expansion dynamics
173 in the Mediterranean, while the main groups of services and disservices associated with
174 Mediterranean forest spread, as well as their ecological bases, are summarised in Table 2.

175 176 **3. FOREST EXPANSION UNDER THE CURRENT POLICY FRAMEWORK**

177 Given the absence of a legally binding European forest policy, forest-related issues are
178 further complicated by different sectoral interests entailing multiple and often competing
179 objectives (Lazdinis, Angelstam, & Pülzl, 2019). As a result, forest expansion in Euro-
180 Mediterranean countries is occurring as rather unplanned encroachment associated with
181 the abandonment of land uses that agriculture and conservation policies have promoted,
182 both advertently and inadvertently, throughout the last decades. The Common
183 Agricultural Policy (CAP) has also passively encouraged forest expansion through direct
184 payments to farmers, promoting a dualistic phenomenon of land abandonment in
185 marginal areas and intensification in lowlands.

186 The European Agricultural Fund for Rural Development (EAFRD) channels funds for
187 sustainable forest management (SFM) from the second pillar of the CAP. For the last
188 period evaluated in Europe, 2013-2017, SFM measures consumed only 4.8% of the total
189 EAFRD budget, while 95% was allocated to afforestation and the protection of existing
190 forests. Mediterranean countries generally represent the largest share of investment in
191 the latter. Furthermore, the support for prevention of and restoration from wildfires,
192 natural disasters, and catastrophic events consumed the largest share of the budget
193 (>30%) (EEIG Alliance Environment, 2017).

194 This reactive approach to forest disturbances is also reflected in land degradation plans.
195 Spain is the country with the largest vulnerable area amongst the Euro-Mediterranean
196 countries, with 8.5% classified as a high level of land degradation (Salvia, Kelly, Wilson, &
197 Quaranta, 2019). The Spanish National Action Plan to Combat Desertification that was
198 approved in 2008 (MAPAMA, 2008) includes a number of priority actions, but the efforts
199 have been limited to the restoration of burnt areas after large fires, with investment
200 totalling nearly EUR 70 million for the same period of 2013-2017 (FAO, 2018).

201 The new EU biodiversity strategy launched in May 2020 aims to establish at least 30% of
202 land in EU as protected areas and to plant 3 billion trees in the EU by 2030. In
203 Mediterranean landscapes, a loose tree planting strategy may make little sense since
204 spontaneous forest expansion and afforestation have occurred widely under the
205 framework of the CAP. Large-scale afforestation of agricultural land has been carried out
206 since the 1990s, aiming to deliver environmental benefits and prevent certain land from

207 being cultivated. In Spain, forest cover increased by 3.5 million ha in the period of 1990-
208 2013; the areas afforested under CAP account for roughly 20% of this increase (Vadell
209 et al., 2019). Despite the fact that positive effects on bird communities were revealed
210 (Santos, Tellería, Díaz, & Carbonell, 2006), these patches do not necessarily enhance the
211 richness of woodland species (Carrascal, Galván, Sánchez-Oliver, & Rey Benayas, 2014).
212 Most Euro-Mediterranean forest types are protected by the European Natura 2000
213 network. However, grasslands and tree-grass ecosystems harbour more threatened plant
214 and animal species than forests (Burrascano et al., 2016). Accordingly, forest-centred
215 conservation policy can hamper the maintenance of the multifunctional mosaic
216 landscapes that are key for biodiversity. For example, buffer zones around protected
217 areas in the Mediterranean are hotspots in terms of biodiversity of woody and
218 threatened bird species, and regulating and provisioning services (e.g. fodder and water)
219 are higher in areas of low-level protection (Lecina-Diaz et al., 2019). This ES provision
220 pattern is largely linked to traditional ecosystem management (Castro et al., 2015).

221 The EU Bioeconomy Strategy (European Commission, 2018) emphasises the potential of
222 biomass and wood-based products as sources of renewable energy (Ronzón & Sanjuán,
223 2020). Tree growth in the Mediterranean exceeds wood extraction, indicating that there
224 is room for increases in provisioning. Using the biomass from new forests may represent
225 an economic incentive for forest management aimed at improving stand resilience to
226 wildfires as well as water provisioning. Nevertheless, bioenergy prospects in
227 Mediterranean forests reveal certain limitations related to aspects such as property
228 fragmentation or the low productivity and profitability of forest products, requiring
229 solutions that go beyond mere technological recipes (Puy, Tàbara, Bartrolí Molins, Bartrolí
230 Almera, & Rieradevall, 2008). Although southern European countries have developed
231 their own bioeconomy strategies, these primarily focus on the industrial transformation
232 of biomass and show only weak coherence with local social or environmental agendas
233 (Martínez de Arano et al., 2018).

235 **4. POLICY RECOMMENDATIONS**

237 Forest-dominated areas in the Mediterranean require coordinated policies to tackle the
238 multiple socio-ecological challenges while simultaneously securing the provision of
239 multiple ES. Table 2 summarise the key policy recommendations to support the principal
240 needs of landscape use and planning which can optimise the ratio between ES and EDS
241 and are based on current ecological knowledge.

242 Climate-smart policy in the Mediterranean can be geared towards creating fire-resistant
243 landscapes and promoting multifunctionality by enhancing value chains that stimulate
244 active management for the provision of goods and services besides those related to wood
245 (Verkerk et al., 2018). Due to the warming climate, biomass accumulation and forest
246 fragment coalescence, wildfires are expected to increase in terms of both intensity and
247 area affected (i.e. megafires) following rural abandonment. This challenge requires an
248 integrated forest policy that addresses both local and landscape-level land uses, with
249 indicators that are based on and reflective of the minimisation of socio-ecological
250 damages and losses (Moreira et al., 2020). The EU Bioeconomy Strategy, the European
251 Forest Strategy, and the CAP should adopt a territorial perspective beyond forest- and
252 farm-based measures and payments. Supporting multifunctionality at local and regional
253 scales – driven by underlying α - and β -diversity, respectively – is essential to ensure
254 resilience against the increasing risks posed by fires and other risk factors.

255 The CAP could foster forest management strategies encompassing the whole range of ES
256 as well as biodiversity to prevent forest degradation by re-focusing the Pillar II grants
257 from afforestation and forest protection measures to SFM efforts (EEIG Alliance
258 Environment, 2017). Support measures should be adapted to forest landscape dynamics,
259 shifting from general funding to afforestation measures, to allocating earmarked budgets
260 to competitiveness, and environmental and climate services. There is also a need to
261 transform the direct payments, improving their support for multifunctional farming
262 systems (e.g. agroforestry) (Pe'er et al. 2020) and including reliable tracking of the
263 expenditures which benefit biodiversity and encouraging the use of high-impact measures
264 such as result-based schemes (ECA, 2020). Payments for additional carbon sequestration
265 have the potential to enhance multifunctionality if properly integrated into sound forest
266 management practices, for example by favouring water production over direct payments
267 for surface-water regulation (Ovando et al., 2019). Regarding conservation policy, a more

268 balanced inclusion of different land uses in the Nature 2000 network and intensification
269 of the support for High Nature Value farming in less-favoured areas would increase β -
270 diversity while mitigating the risk factors associated with forest expansion.

271 A number of initiatives acting as “good seeds” (Bennett et al., 2016) have been arising in
272 the Mediterranean as a response to the effects of land abandonment, unplanned forest
273 spread and increased wildfire vulnerability on biodiversity and ES provision. In the central
274 Apennines (Italy), the Romagna Acque company established payments to landowners in
275 the catchment area of their dam, which are collected through an extra charge in the
276 water bill (1% to 3%), to compensate them for converting their coppice forests into even-
277 aged stands. The positive impact of the payment scheme was a general decrease in soil
278 erosion in the catchment area of 20%, a consistent reduction in nitrogen, and pH
279 stabilisation (Muys et al., 2014). In the northern and central parts of Portugal, the Zones
280 of Forest Intervention (ZIF) emerged in 2005 as a governmental measure to promote joint
281 forest management plans for small properties. A ZIF represents a continuous bounded
282 area of primarily forest land, wherein active forest management and development of
283 structural measures for protection against forest fires are promoted (Valente, Coelho, &
284 Soares, 2012). From the 12 ZIFs covering an area of around 47,000 ha in 2007, a steady
285 evolution of this program has led to the involvement of more than 26,000 forest owners
286 in 223 ZIFs covering 1.4 million ha as of 2019. The MOSAICO project
287 (<https://www.mosaicoextremadura.es>) in western Spain intends to reduce the risk of
288 wildfires by supporting rural innovators in the agrarian, livestock, and forestry sectors in
289 24 municipalities (covering 200,000 ha) in the Extremadura region. By supporting 244
290 agroforestry initiatives contributing to fuel load reductions in 2017-2020, an estimated
291 11% decrease in potential wildfire risk was achieved through this program (Bertomeu et
292 al., 2019). Specifically, a new type of preventative infrastructure (“productive fuel
293 breaks”) is being used to mitigate fire risk of woody encroachment, thereby retaining
294 both rural populations and landscape multifunctionality. Similarly, traditional forest
295 management practices in some mountain areas in central Spain, such as the Urbion
296 model forest, have succeeded in maintaining traditional multifunctional management
297 schemes (e.g. including timber, mushrooms, cattle, game, and recreation) as well as a low
298 fire risk, by developing governance schemes that are deemed satisfactory for all of the

299 stakeholders involved (<http://www.urbion.es/>) (Segur et al., 2014). Overall, these
300 initiatives highlight the importance of developing policies that are well-grounded in
301 ecological knowledge as well as aligned with governance mechanisms (sensu Ostrom,
302 1999) that ensure sustainability both at the local and landscape-territorial levels.

304 5. AUTHORS' CONTRIBUTIONS

305 E.V. conceived the structure of the manuscript and led the writing process. F.P., E.V.,
306 G.M., and M.A.Z. carried out the literature survey and wrote specific sections. All authors
307 contributed critically to the drafts and gave final approval for publication.

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312 Data availability statement

313 This article does not use data.

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Table 1. Dynamics of forest expansion in the Mediterranean: Management interventions and policy recommendations

DYNAMICS OF FOREST EXPANSION				
Positive (+) Impacts	Negative (-) Impacts	Ecological basis for trade-offs between + & - impacts	Management interventions	Policy recommendations
<p>Forest coalescence provides more habitat for forest-dependent species (Mangas et al., 2008; Regos et al., 2016)</p> <p>Biodiversity conservation and enhancement (Regos et al., 2016; Van Der Plas, 2016)</p>	<p>Increasing forest cover may lead to landscape homogenization, with reduced landscape-level multifunctionality and likely losses of farmland species (Burrascano et al., 2016; Carrascal et al., 2014; Otero et al., 2015)</p>	<p>Forest expansion may reduce fragmentation and provide habitats for forest specialist species.</p> <p>Land-use legacies seem to determine whether the overall/final impact of forest expansion is positive or negative.</p> <p>Forest expansion leads to sharper separation between forest and arable land, resulting in fewer habitats for species adapted to a biodiversity-rich anthropogenic landscape, with an overall decrease in β-diversity.</p>	<p>Maintenance of multi-functional agro-silvo-pastoral mosaics.</p> <p>Promotion of synergetic relationships with adjacent agriculture and forestry land-use types.</p> <p>Active support for extensive livestock grazing in heterogeneous landscapes.</p> <p>Locally based projects for biomass use.</p>	<ul style="list-style-type: none"> - Natura 2000 network: More balanced inclusion of different land uses, considering agroforestry and grassland areas as valuable sources of biodiversity. Acknowledgement of and support for traditional landscape-management practices (e.g. extensive grazing) in biodiversity conservation efforts. - CAP* Pillar I: Intensification of support for High Nature Value farming and coupled agricultural lands. - CAP* Pillar II: Intensification of support for Less Favoured Areas. Afforestation measures should be coupled with control of the encroachment and homogenization of mosaic-rich landscapes due to forest expansion. - EU Biodiversity Strategy: The strict protection of 10% of the territory announced by the should not exclude extensive livestock grazing. The proposal to plant at least 3 billion trees can encompass the recovery, protection, and enhancement of trees in wood pastures, such as Dehesas.
<p>Soil erosion decreases (Vallejo et al., 2012)</p> <p>Soil structure and overall conditions can improve in the revegetation of arable lands (Padilla et al., 2010; Vallejo et al., 2012; Van Hall et al., 2017)</p>	<p>Conversion from grasslands to forest yields inconclusive results (Dass et al., 2018; Muñoz et al., 2015; Padilla et al., 2010).</p> <p>Soil degradation is possible after land abandonment (e.g. via the collapse of terraces) or recurrent wildfires (del Campo et al., 2019).</p>	<p>Revegetation of arable lands produces a long-term increase in soil organic matter.</p> <p>The recovery of soil conditions after cropland abandonment due to vegetation encroachment is limited.</p> <p>Carbon storage may either increase or decrease.</p>	<p>Promotion of integrative land management, avoidance of compartmentalization between farm and forestland, and adoption of management practices that promote increased carbon storage in farmed soils.</p> <p>Implementation of stricter monitoring of landscape encroachment dynamics.</p>	<ul style="list-style-type: none"> - Spanish national plan to combat desertification: it should move away from reactive approaches (restoration of forests burnt by wildfires) and work on the development of priority activities such as 'agroforestation' of agricultural lands or silvicultural treatments in forest areas. - Natura 2000: Acknowledgement of traditional ecosystem management practices as ES and biodiversity-conservation practices. Recognition of and support for traditional practices in grasslands and wood pastures as biodiversity hotspots.

* CAP: Common Agricultural Policy (European policy)

Table 2. Impacts of forest expansion on the provision of ES & EDS in the Mediterranean: Management interventions and policy recommendations

IMPACTS OF FOREST EXPANSION ON THE PROVISION OF ECOSYSTEM SERVICES (ES) AND ECOSYSTEM DISSERVICES (EDS)				
Ecosystem services (ES)	Ecosystem disservices (EDS)	Ecological basis for ES-EDS dualities/trade-offs	Management interventions	Policy recommendations
<p>Improved climate regulation through C sequestration in woody biomass and soil (Romanyà et al., 2007; Vilà-Cabrera et al., 2017)</p> <p>Increased potential for biomass and timber provision (Pais et al., 2020; Verkerk et al., 2018)</p>	<p>Increased wildfire risk (Verkerk et al., 2018)</p>	<p>New forests may grow 25% faster than mature stands.</p> <p>Large C accumulation in biomass vs. negligible C accumulation in soil for decades.</p> <p>The evolution of these forests can be hampered by wildfires.</p> <p>Spontaneous forest expansion leads to high biomass content and vertical and horizontal connectivity, creating favourable conditions for the spread of wildfires.</p>	<p>Adoption of landscape approaches to forest planning, with fire-resilient (mosaic) landscapes wherein forest discontinuities are maintained in strategic areas with high wildfire risk.</p> <p>Management of forests to avoid high-density stands and wildfire-prone structures.</p> <p>Wood-biomass mobilization coupled with extensive grazing as a fire prevention tool.</p> <p>Exploration of the value of non-wood forest products to promote active forest management.</p> <p>Farmland protection (and even creation of new farms) and fire-smart management (conversion of shrublands and coniferous forests to deciduous forests) to reduce fire hazard and optimize biodiversity conservation.</p>	<p>- EU Bioeconomy strategy: Its implementation should enhance wood mobilization and the market for non-wood forest products through innovative linkages with local social agendas to overcome property fragmentation and low profitability of forest products. It should involve the adoption of a value-chain perspective from rural producers to the final consumer.</p> <p>- National and regional wildfire management plans should be based on the performance of indicators reflecting the minimization of socio-ecological damage and loss. To avoid lock-ins and fire paradox scenarios, they should aim for gradual increases in the budgets allocated to wildfire prevention activities rather than focusing on reactive policies oriented toward wildfire suppression.</p> <p>- CAP*: it must support grazing in woody ecosystems, removing the coefficients that result in penalization in area-based payments when trees are present.</p> <p>- Overarching principles: Embracement of a territorial perspective beyond forest- and farm-based measures and payments, in order to support local and landscape-level forest multifunctionality.</p>
	<p>Reduced water yield (Banqué Casanovas et al., 2020; Cosandey et al., 2005; Nasta et al., 2017)</p>	<p>Forest cover increases infiltration but also water losses via rainfall interception and transpiration.</p> <p>Forests increase green/blue water ratios with respect to grasslands. Streamflow can be reduced by up to 30% in some areas.</p> <p>Reduced tree density may negatively affect</p>	<p>Climate-smart forestry can improve both C sequestration and water provision through density reduction and promotion of open woodland structures.</p> <p>Silvicultural management aimed at the promotion of forests of mixed conifer and</p>	<p>- CAP* Pillar II: shifting of the focus of grants from afforestation and forest protection measures to sustainable forest management practices.</p> <p>- New EU Strategy on Adaptation to Climate Change: it should focus more on soil carbon than on carbon biomass. Climate change adaptation plans should be designed at catchment level.</p>

		water quality.	broadleaved species would contribute to increase forest stand resilience.	- Result-based payments for ES: these should be enacted at landscape-level to favour additional C sequestration and blue water production, and their integration into sound forest-management policies.
	Increased water stress and tree dieback (Moreno-Gutiérrez et al., 2012)	Likely increases in aridity due to climate change are expected to increase the competition for water resources in Mediterranean countries. Drought directly affects tree performance and can exacerbate the impacts of mortality factors due to increased competition.	Density management would reduce stand vulnerability to increased climate aridity. Maintenance of coppice rotation and pollarding of ash, oak, and beech to prevent highly drought-vulnerable legacies.	-Overarching principle: policies should foster the maintenance of traditional forest-management methods for obtaining firewood and forage.

* CAP: Common Agricultural Policy (European policy)